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TO AMEMBASSY TOKYO

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SUBJECT:FIRST MEETING OF U.S.-JAPAN JOINT PLANNING AND COORDINATION COMMITTEE ON ENVIRONMENTAL PROTECTION, FEBRUARY 26-27, 1976, WASHINGTON, D.C.

1. SUMMARY: FIRST MEETING OF U.S.-JAPAN JOINT PLANNING AND COORDINATION COMMITTEE ON ENVIRONMENTAL PROTECTION TOOK PLACE FEBRUARY 26-27, 1976 IN WASHINGTON WITH HIGH-LEVEL U.S. PARTICIPATION, INCLUDING DR. PETERSON (CEQ), ADMINISTRATOR TRAIN (EPA), AND ACTING ASSISTANT SECRETARY KRATZER (OES). AGREEMENT WAS REACHED ON IMPLEMENTATION OF CURRENT NINE PROJECT AREAS INCLUDING APPOINTMENT OF EXECUTIVE SECRETARIES TO SERVE AS SINGLE POINT-OF-CONTACT IN WASHINGTON AND TOKYO. THERE WAS ALSO CONSTRUCTIVE
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EXCHANGE OF VIEWS ON (A) ENVIRONMENTAL IMPACT ASSESSMENTS AND (B) TOXIC CHEMICALS, PARTICULARLY PCBS AND HEAVY METALS, AND THEIR TRANSPORT THROUGH THE ENVIRONMENT. GOVERNMENT OF JAPAN OFFERED TO HOST NEXT MEETING OF JOINT

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COMMITTEE SOMETIME DURING COMING YEAR. JOINT COMMUNIQUE WAS DRAFTED FOR PUBLIC DISTRIBUTION AND AGREED RECORD OF MEETING PREPARED AS SUMMARY OF DECISIONS FOR INTERNAL USE OF BOTH GOVERNMENTS. END SUMMARY.

2. FOLLOWING IS TEXT OF JOINT COMMUNIQUE ISSUED AT CONCLUSION OF FIRST MEETING U.S.-JAPAN JOINT PLANNING AND COORDINATION COMMITTEE:

THE FIRST MEETING OF THE JOINT PLANNING AND COORDINATION COMMITTEE WAS HELD FEBRUARY 26-27, 1976, IN WASHINGTON, D.C. THE MEETING WAS CONVENED IN PURSUANCE OF THE AGREEMENT BETWEEN THE GOVERNMENT OF THE UNITED STATES OF AMERICA AND THE GOVERNMENT OF JAPAN ON COOPERATION IN THE FIELD OF ENVIRONMENTAL PROTECTION SIGNED AUGUST 5, 1975. ARTICLE 2 STATES THAT "A JOINT PLANNING AND COORDINATION COMMITTEE WILL BE ESTABLISHED TO DISCUSS MAJOR ENVIRONMENTAL POLICY ISSUES, TO COORDINATE AND REVIEW ACTIVITIES AND ACCOMPLISHMENTS UNDER THIS AGREEMENT, AND TO MAKE NECESSARY RECOMMENDATIONS TO THE TWO GOVERNMENTS WITH REGARD TO THE IMPLEMENTATION OF THIS AGREEMENT."

DR. RUSSELL PETERSON, CHAIRMAN OF THE COUNCIL ON ENVIRONMENTAL QUALITY, LED THE UNITED STATES DELEGATION. MR. KANETSUGU KIDO, VICE-MINISTER, ENVIRONMENT AGENCY, LED THE JAPANESE DELEGATION.

SEVERAL BASIC PROCEDURES FOR THE IMPLEMENTATION OF THE BILATERAL AGREEMENT WERE DISCUSSED AND AGREED UPON.

PROJECTS PRESENTLY UNDER WAY UNDER THE BILATERAL AGREEMENT WERE DISCUSSED AND BRIEFLY EVALUATED. THE TWO DELEGATIONS ENGAGED IN EXCHANGE OF INFORMATION AND VIEWS CONCERNING ENVIRONMENTAL IMPACT ASSESSMENTS, TOXIC CHEMICALS, PARTICULARLY PCB'S AND HEAVY METALS AND THEIR TRANSPORT THROUGH THE ENVIRONMENT. THE TWO SIDES EXCHANGED VIEWS CONCERNING POSSIBLE PROPOSALS FOR NEW PROJECT ACTIVITY
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IN THE AREAS OF STATIONARY SOURCES POLLUTION CONTROL TECHNOLOGY AND TECHNOLOGY FOR CLOSED SYSTEMIZATION ON INDUSTRIAL WASTE LIQUID TREATMENT.

THE JAPANESE DELEGATION EXPRESSED THEIR APPRECIATION FOR THE HOSPITALITY EXTENDED TO THEM BY THE UNITED STATES GOVERNMENT AND STATED THAT THEY WOULD WELCOME THE UNITED STATES DELEGATION IN TOKYO FOR THE SECOND MEETING OF THE JOINT COMMITTEE WITHIN THE NEXT YEAR.

3. FOLLOWING IS TEXT OF AGREED RECORD OF MEETING OF JOINT PLANNING AND COORDINATION COMMITTEE:

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FIRST MEETING OF THE JOINT PLANNING AND COORDINATION COMMITTEE UNDER THE AGREEMENT BETWEEN THE GOVERNMENT OF JAPAN AND THE GOVERNMENT OF THE UNITED STATES OF AMERICA ON COOPERATION IN THE FIELD OF ENVIRONMENTAL PROTECTION.

THERE FOLLOWS A SUMMARY RECORD OF THE AGREEMENTS AND PROPOSALS FOR FURTHER ACTION REACHED BETWEEN THE TWO SIDES AT THE FIRST MEETING OF THE JOINT PLANNING AND COORDINATION COMMITTEE.

ADMINISTRATIVE ARRANGEMENTS.

LIAISON. POLICY ISSUES, INCLUDING DECISIONS CONCERNING THE HOLDING OF MEETINGS OF THE JOINT COMMITTEE, WILL BE DECIDED BY COMMUNICATIONS BETWEEN THE MINISTRY OF FOREIGN AFFAIRS AND THE DEPARTMENT OF STATE. EACH SIDE WILL DESIGNATE AN EXECUTIVE SECRETARY, WHO WILL ACT AS THE PRIMARY LIAISON CHANNEL FOR THE EXCHANGE OF INFORMATION CONCERNING ONGOING WORK UNDER THE AGREEMENT. IT WILL BE THE RESPONSIBILITY OF EACH OF THESE EXECUTIVE SECRETARIES TO KEEP APPROPRIATE ELEMENTS OF HIS GOVERNMENT INFORMED CONCERNING THESE EXCHANGES. THE CO-CHAIRMEN OF SPECIFIC PROJECTS WILL BE IN DIRECT COMMUNICATION, AND WILL AS APPROPRIATE ENCOURAGE TECHNICAL EXCHANGES BETWEEN PARTIC-IPANTS IN THEIR PROJECTS. THE CHAIRMEN OF THE RESPECTIVE DELEGATIONS WILL BE IN CONTACT AS APPROPRIATE, KEEPING INTERESTED PARTIES WITHIN THEIR GOVERNMENTS INFORMED THROUGH THE EXECUTIVE SECRETARY.
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COMPOSITION OF DELEGATIONS.

EACH SIDE WILL DESIGNATE ITS DELEGATION TO MEETINGS OF THE JOINT COMMITTEE AND THE CO-CHAIRMEN AND PARTICIPANTS IN PROJECTS UNDER THE AGREEMENT.

COSTS.

EACH SIDE WILL BEAR THE COST OF TRAVEL AND OTHER EXPENSES FOR ITS PARTICIPANTS IN MEETINGS UNDER THE AGREEMENT. THE RENTAL OF CONFERENCE SITES AND ANCILLARY EXPENSES WILL BE BORNE BY THE HOST COUNTRY FOR MEETINGS OF THE JOINT COMMITTEE. IN THE CASE OF COOPERATIVE ACTIVITIES AND PROJECTS, THE APPORTIONMENT OF COSTS WILL BE DECIDED BY THE JOINT COMMITTEE OR THE PROJECT CO-CHAIRMEN, ON A CASE-BY-CASE BASIS.

EXCHANGE OF INFORMATION.

INFORMATION WILL BE EXCHANGED TO THE MAXIMUM EXTENT

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POSSIBLE, WITHIN THE ESTABLISHED POLICY OF EACH SIDE.
THE TRANSLATION COSTS FOR MATERIALS EXCHANGED WILL BE
BORNE BY THE BENEFICIARY COUNTRY.

DESIGNATION OF EXECUTIVE SECRETARIES.

THE U.S. SIDE DESIGNATED MR. KIRK MACONAUGHEY, OFFICE OF
INTERNATIONAL ACTIVITIES, ENVIRONMENTAL PROTECTION AGENCY,
AS ITS EXECUTIVE SECRETARY. THE JAPANESE SIDE DESIGNATED
MR. KAZUMI DEKIBA, SECOND INTERNATIONAL ECONOMIC AFFAIRS
DIVISION, ECONOMIC AFFAIRS BUREAU, MINISTRY OF FOREIGN
AFFAIRS, AS ITS EXECUTIVE SECRETARY.

DESIGNATION OF PROJECTS.

THE DECISION CONCERNING PROJECTS TO BE UNDERTAKEN UNDER
THE AGREEMENT WILL BE A MAJOR RESPONSIBILITY OF THE JOINT
PLANNING AND COORDINATION COMMITTEE. IN PRINCIPLE, THE
DESIGNATION OF SUCH PROJECTS WILL BE MADE IN A JOINT
REVIEW UNDERTAKEN ANNUALLY. AT PRESENT, PROJECTS UNDER
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THE AGREEMENT CONSIST OF THE NINE PROJECTS PRESENTLY
UNDER WAY.

PARTICIPATION IN JOINT PLANNING AND COORDINATION COMMITTEE
MEETINGS.

IT WAS AGREED THAT BOTH SIDES WOULD DO THEIR BEST TO
ASSURE THE PARTICIPATION IN THE COMMITTEE MEETINGS OF THE
CO-CHAIRMEN OF THE PROJECTS CURRENTLY UNDER WAY. IN ANY
EVENT, EACH SIDE WILL BE PREPARED TO DISCUSS EACH PROJECT
ON A SUBSTANTIVE BASIS.

PRINCIPLES FOR CONDUCT OF JOINT PLANNING AND COORDINATION
COMMITTEE MEETINGS.

(A) MEETINGS OF THE COMMITTEE WILL TAKE PLACE AT THE
HIGHEST POSSIBLE LEVEL, PREFERABLY MINISTERIAL.

(B) THE EXECUTIVE SECRETARIES WILL COMMUNICATE WELL IN
ADVANCE TO COORDINATE THE PREPARATION OF PROPOSALS AND
ISSUES FOR CONSIDERATION BY THE JOINT COMMITTEE. HOWEVER,
ALL RECOMMENDATIONS AS TO PROJECTS TO BE PURSUED WILL BE
MADE BY THE COMMITTEE ITSELF.

JOINT COMMUNIQUE AND AGREED RECORD OF DECISIONS AND
RECOMMENDATIONS.

THERE WILL BE A PUBLIC JOINT COMMUNIQUE CONCERNING RESULTS
OF MEETINGS OF THE JOINT PLANNING AND COORDINATION COM-

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MITTEE. FOR THE CURRENT MEETING, THE PROPOSED COM-
MUNIQUE WILL BE DRAFTED BY MESSRS. MACONAUGHEY AND
MANDROS FOR THE U.S. SIDE, AND BY MESSRS. DEKIBA AND AOKI
FOR THE JAPANESE SIDE. THE SAME GROUP WILL PREPARE A

DRAFT RECORD OF AGREEMENTS, DECISIONS AND RECOMMENDATIONS
REACHED AT THE PRESENT MEETING. FOR FUTURE MEETINGS,
THE EXECUTIVE SECRETARIES WILL HAVE THE RESPONSIBILITY
FOR PREPARING THE DRAFT OF THIS RECORD.

FUTURE MEETINGS.

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THE TWO SIDES WILL BE IN COMMUNICATION THROUGH THE DEPART-
MENT OF STATE AND THE MINISTRY OF FOREIGN AFFAIRS CON-
CERNING THE DATE AND PLACE OF THE NEXT MEETING OF THE
JOINT COMMITTEE. PROJECT CO-CHAIRMEN WILL CONTINUE TO
ARRANGE THEIR ONGOING EXCHANGES UNDER THE NINE PROJECTS
PRESENTLY INCORPORATED UNDER THE AGREEMENT.

NEW PROJECTS.

THE U.S. PROPOSED THAT A NEW PROJECT BE AGREED UPON
COVERING STATIONARY-SOURCE, POLLUTION-CONTROL TECHNOLOGY.
THE U.S. SIDE REQUESTED THAT, IF POSSIBLE, THE JAPANESE
SIDE CONSIDER ACCEPTING THE CREATION OF SUCH A NEW PROJECT
AS SOON AS POSSIBLE, AND BEFORE THE NEXT MEETING OF THE
JOINT COMMITTEE. IF IT IS AGREEABLE WITH THE JAPANESE
SIDE, THE U.S. IS PREPARED TO SEND A PROJECT GROUP TO
JAPAN TO FORMULATE SUCH A PROJECT IN DETAIL DURING THE
COMING SUMMER. THE JAPANESE SIDE PROPOSED CONSIDERATION
OF A NEW PROJECT ON TECHNOLOGY FOR CLOSED SYSTEMIZATION
ON INDUSTRIAL WASTE LIQUID TREATMENT. THE U.S. SIDE
ALSO REQUESTED THAT THE JAPANESE SIDE CONSIDER THE
DEVELOPMENT OF A JOINT PROJECT IN THE WILDLIFE AREA UNDER
THE AGREEMENT.

INFORMATION REQUESTS.

THE JAPANESE SIDE REQUESTED THAT THE U.S. SIDE FURNISH
WHATEVER MATERIAL IS AVAILABLE CONCERNING GOVERNING
DRINKING-WATER SUPPLIES, AND THE RATIONALE FOR SUCH
STANDARDS, AND INFORMATION CONCERNING THE HEALTH-EFFECTS
BASIS FOR NOX AMBIENT AIR STANDARDS. THE U.S. AGREED TO
DISCUSS THE JAPANESE REQUIREMENT IN DETAIL AND TO FURNISH
APPROPRIATE INFORMATION.

THE U.S. ASKED FOR EXPLANATORY MATERIALS CONCERNING THE
OPERATION IN JAPAN OF ENVIRONMENTAL-HEALTH COMPENSATION
PROVISIONS UNDER THE 1974 ACT. THE JAPANESE SIDE AGREED

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O FURNISH SUCH INFORMATION.

4. COMMENT . THIS INITIAL MEETING OF JOINT COMMITTEE EVOLVED A FRAMEWORK WITHIN WHICH CURRENT NINE PROJECT
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AREAS CAN BE CARRIED OUT IN MORE ORGANIZED AND

COORDINATED MANNER THAN HERETOFORE. DEPARTMENT OF STATE WILL BE RESPONSIBLE FOR COORDINATING POLICY ELEMENTS IN BILATERAL AGREEMENT, WORKING IN CLOSE COLLABORATION WITH CEQ AND EPA. LATTER TWO AGENCIES, AND ANY OTHERS SUBSEQUENTLY INVOLVED IN PROJECT ACTIVITY, WILL BE RESPONSIBLE FOR IMPLEMENTING SPECIFIC JOINTLY AGREED WORK PROGRAM. EPA WILL PROVIDE U.S. EXECUTIVE SECRETARY, I.E., KIRK MACONAUGHEY, OFFICE OF INTERNATIONAL ACTIVITIES. JAPANESE DESIGNEE AS EXECUTIVE SECRETARY IS KAZUMI DEKIBA, MINISTRY OF FOREIGN AFFAIRS. AMEMBASSY TOKYO WILL BE KEPT CURRENTLY INFORMED OF CORRESPONDENCE AND ACTIVITIES INVOLVING AGREED PROJECTS. IN DISCUSSION OF SUBSTANTIVE TOPICS, INFORMATION PROVIDED BY JAPANESE DELEGATION ON PCB'S WAS FULLY RESPONSIVE TO QUESTIONS RAISED IN STATE 26433. WE BELIEVE COMBINED WASHINGTON-EMBASSY EFFORT TO GIVE SHARPER FOCUS TO MEETING HAD SIGNIFICANT EFFECT ON OUTCOME TO BENEFIT OF BOTH SIDES. KISSINGER

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